

Fiscal policy, the bond market and implications for monetary policy

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Remarks at BoE Watchers Conference

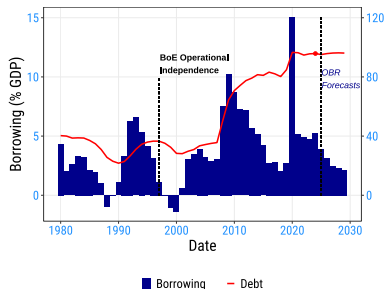
May 12, 2025

Main messages

- ▶ **Markets** Risk of **fiscal fatigue**: more fiscal effort is needed but may lack political support, absent risk premium episodes.
- ▶ **BoE and Monetary policy**
 - **Risk premiums** complicate policy transmission and effectiveness.
 - Ease **monetary policy** if spare capacity opens-up (on fiscal consolidation or US Tariffs), not on fiscal risk premium.
 - Market liquidity: DMO changes preferred. QT changes and capacity to support **market functioning** facilitated by confidence in the fiscal path.
- ▶ Loosening the **fiscal rules** again would be a symptom of fiscal fatigue. More flexibility can come after more of a **track record**.

A public debt ratchet and an expanded BoE balance sheet

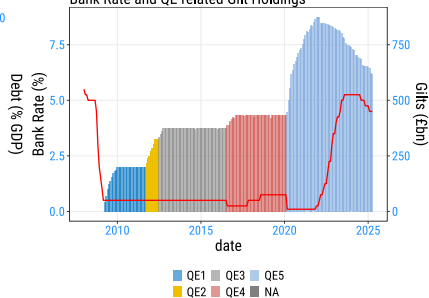
UK Public Debt and Borrowing since 1980



Source: OBR

BoE policy

Bank Rate and QE-related Gilt Holdings



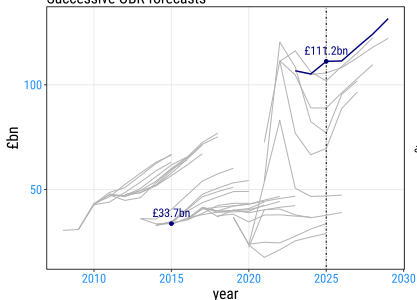
Source: BoE

- ▶ Debt-to-GDP three times its average in MPC's first decade.
- ▶ QE shortened the effective maturity of public liabilities.

$r \uparrow, g \downarrow. (r - g) \uparrow \uparrow$

HMG Debt Interest Costs

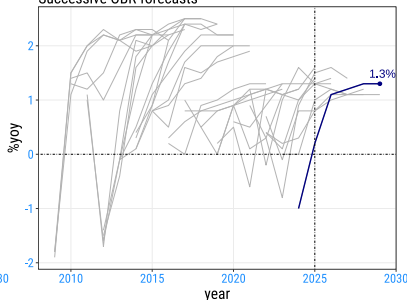
Successive OBR forecasts



Source: OBR

Labour Productivity forecasts

Successive OBR forecasts



Source: OBR

- ▶ +50bp on interest rates, ~£8bn to public borrowing in 5Y.
- ▶ Fiscal and Monetary policies are not co-ordinated when based on different views of future productivity growth.

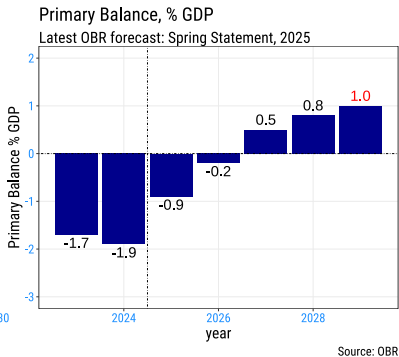
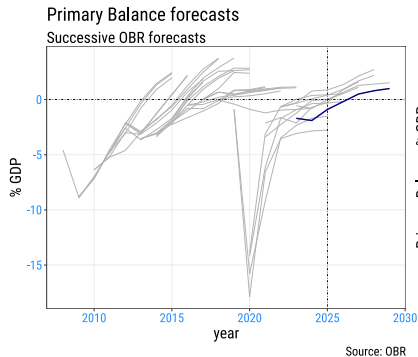
Stabilising debt. Fiscal space?

Required, Debt-stabilising, Primary Balance (% GDP)
effective nominal interest rate, r

g	1.5	2	2.5	3	3.5	4	4.5
2.0	-0.49	0.00	0.49	0.98	1.47	1.96	2.45
2.5	-0.98	-0.49	0.00	0.49	0.98	1.46	1.95
3.0	-1.46	-0.97	-0.49	0.00	0.49	0.97	1.46
3.5	-1.93	-1.45	-0.97	-0.48	0.00	0.48	0.97
4.0	-2.40	-1.92	-1.44	-0.96	-0.48	0.00	0.48

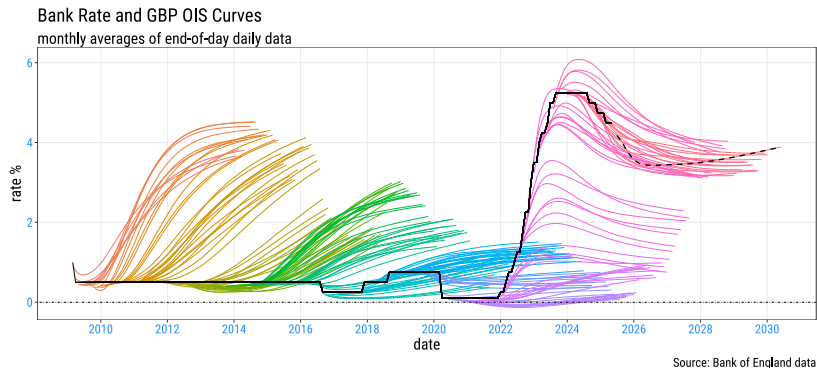
Note: Calculations assume Debt/GDP at 100% and no stock-flow adjustments, for different combinations of ' r ' and ' g '.

Expect delays



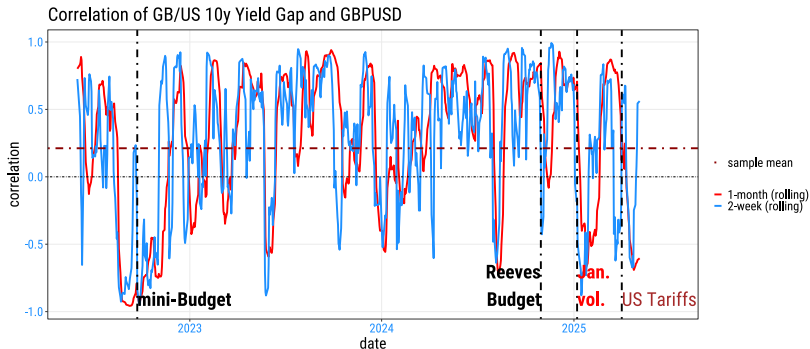
- ▶ Even excl. 2020/21, 't+4' forecast error on the OBR's primary balance forecast averages **-2.4pp**.

Market expectations of 'r'



- ▶ Hard-to-learn, medium-term features, eg r^* and trend productivity growth, lead to serially-correlated revisions (Leland *et al*, 2024).

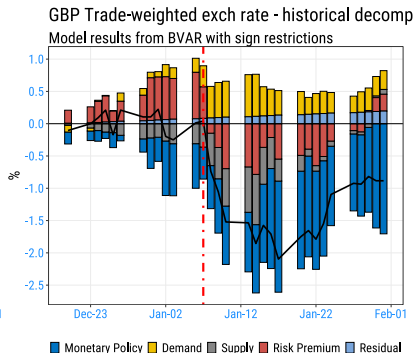
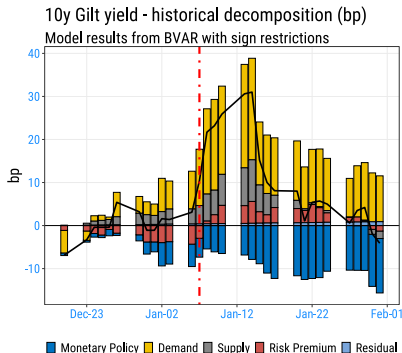
Bouts of (Sterling) risk premium



Source: Bloomberg

- ▶ Instability reflects changeable roles for different shocks.
- ▶ **Demand** news pushes Yields and Currency in same direction ($\rho > 0$). **Risk premium** news pushes them in opposing directions ($\rho < 0$).
- ▶ January episode a much smaller and more temporary bout of risk premium than Truss mini-Budget.

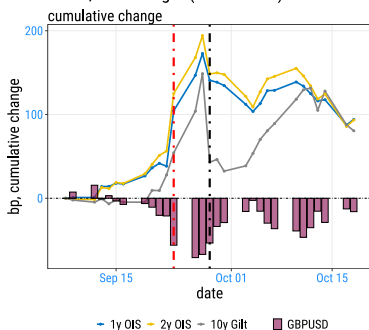
Quantifying the risk premium effect (in January)



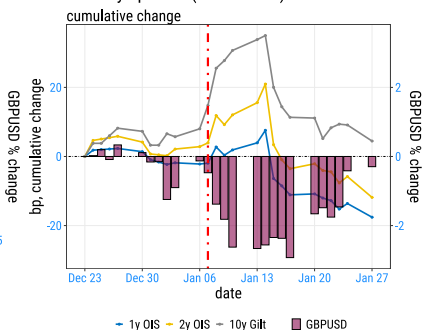
- ▶ Risk premium effect accounts for even more of the move in foreign exchange than in bonds.
- ▶ The fiscal buffer is **too small**, regardless of the source of shock.

BoE: Risk premium episodes complicate policy transmission + 'predictable' MPC Comms

Truss, mini-Budget (2022.09.23)

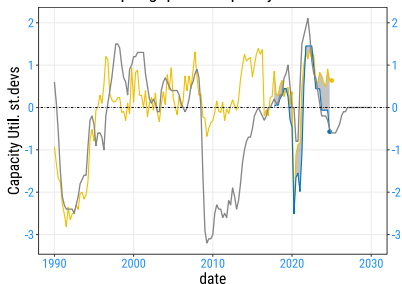


January episode (2025.01.07)



The Output gap still positive, for now?

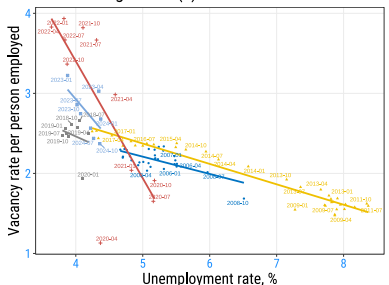
The UK Output gap and Capacity Utilisation



◆ Agents CAPU ◆ BCC CAPU — Output gap (OBR)

Sources: BCC, BoE, OBR

UK Beveridge curve(s)



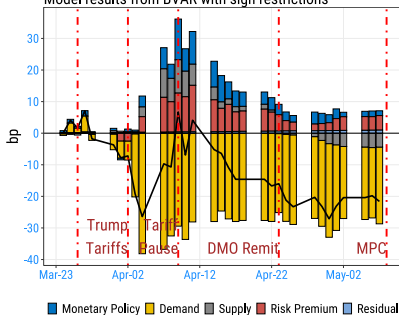
— pre-2009 — 2009-17 — 2018-2020[Mar] — 2020[Apr]-2022 — 2023+

- Sticky wage growth a symptom of U/V curve's shift outward and (slightly) higher U^* vs. pre-Covid.

US Tariffs: Decomposing GBP market reactions

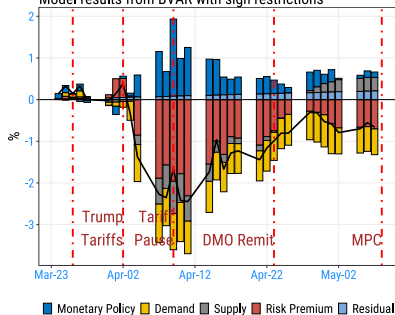
10y Gilt yield - historical decomposition (bp)

Model results from BVAR with sign restrictions



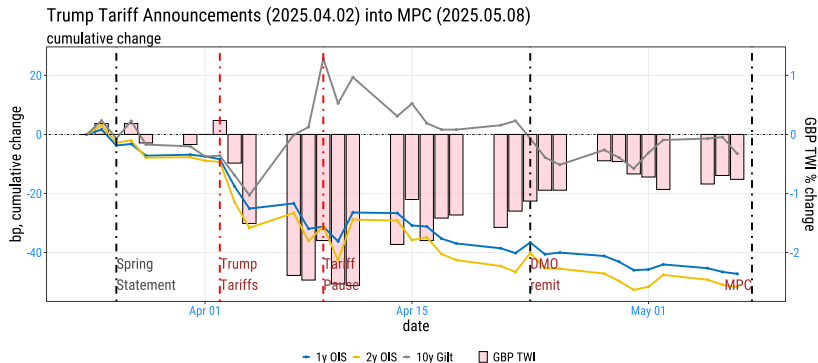
GBP Trade-weighted exch rate - historical decomposition

Model results from BVAR with sign restrictions



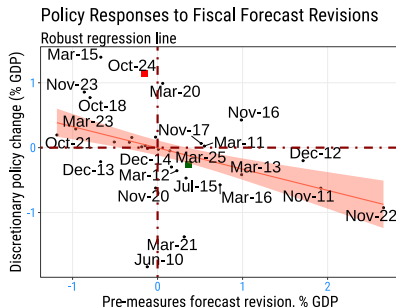
- Predominantly, a negative Demand shock, with some Risk premium effect.

BoE: weak Demand effects are more Dovish than Risk premium effects

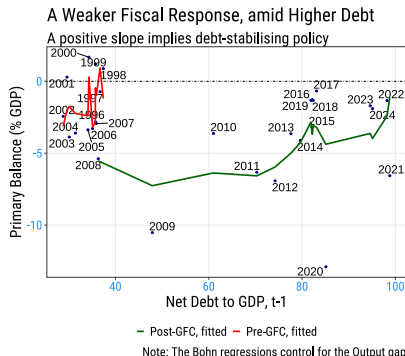


- ▶ 'Weaker demand' is Dovish in a way the 'risk premium' is not.
- ▶ Needed: allowance for a US risk premium and its spillovers.

The fiscal reaction. Fiscal fatigue?



Source: OBR



- ▶ Needed: a positive reaction in the primary balance to higher net debt, amid higher 'r' and lower 'g'.
- ▶ **Looser fiscal rules** would reinforce a sense of UK fiscal fatigue.

Conclusions

- ▶ **Markets** Risk of **fiscal fatigue**: more fiscal effort is needed but may lack political support, absent risk premium episodes.
- ▶ **BoE and Monetary policy**
 - **Risk premiums** hinder policy transmission and effectiveness.
 - Ease **monetary policy** if spare capacity opens-up (on fiscal consolidation or US Tariffs), not on fiscal risk premium.
 - Interventions to support **market functioning** or QT changes also facilitated by confidence in the fiscal path.
- ▶ Loosening the **fiscal rules** again would be a symptom of fiscal fatigue. More flexibility can come after more of a **track record**.